

Estimating Software Maintenance Costs: The O&M Phase

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Modeling Software Maintenance Costs in the O&M Phase

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Modeling Software Maintenance Costs in the O&M Phase

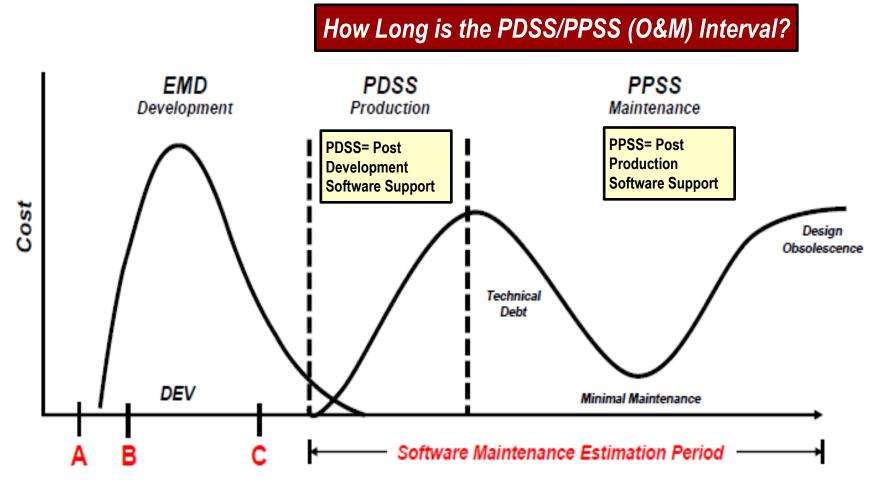


Purpose & Scope

- The software legacy of RDT&E Programs: Many RDT&E programs create a large body of software codes. Much of this code could be described as "OFP" or operational weapons system codes, but there are also considerable amounts of support software that are not installed in the weapons but are used to maintain the weapons, plan missions, or train personnel. Finally there are simulation codes that play an important role in the continued evolution of the weapons system over time.
- All of these codes require maintenance during the O&M phase. Aggregate DoD outlays for software maintenance amount to many billions of dollars every year.
- Despite this, historical cost data collection and methods for estimating the O&M cost of software maintenance are not well developed. A large body of research material and investigation has not produced a definitive method or a public database that can be used to develop robust or defendable methods.

The Software Life Cycle

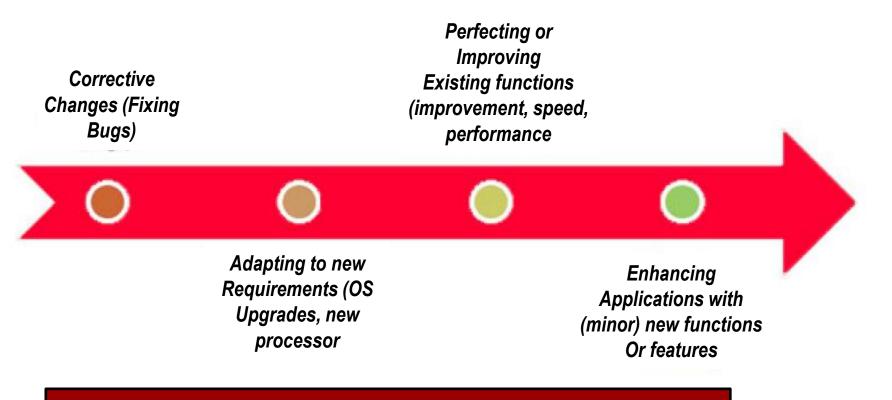




Ref: Clark, C. and Miller, C., <u>PSMUG Conference Workshop #7, - Software Maintenance</u> <u>Cost Estimating Relationships</u>, ODASA-CE, 2012

Software Maintenance Missions





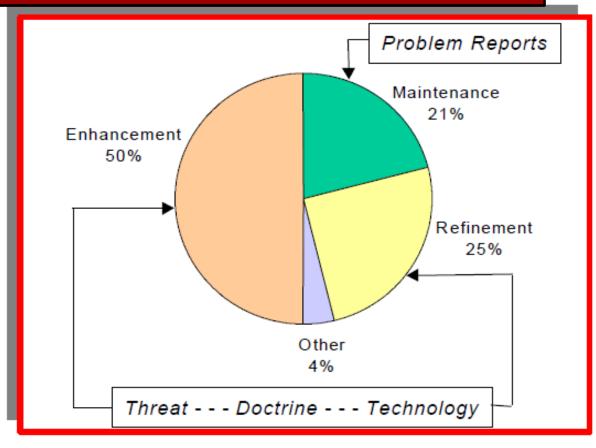
In the absence of historical data, breaking software maintenance costs down at this level is no more than an academic theory.

Ref: Galorath, D.D., <u>Software Total Ownership Costs: Development is Only Job 1.</u> SEER, Inc., 2011

Software Maintenance Missions



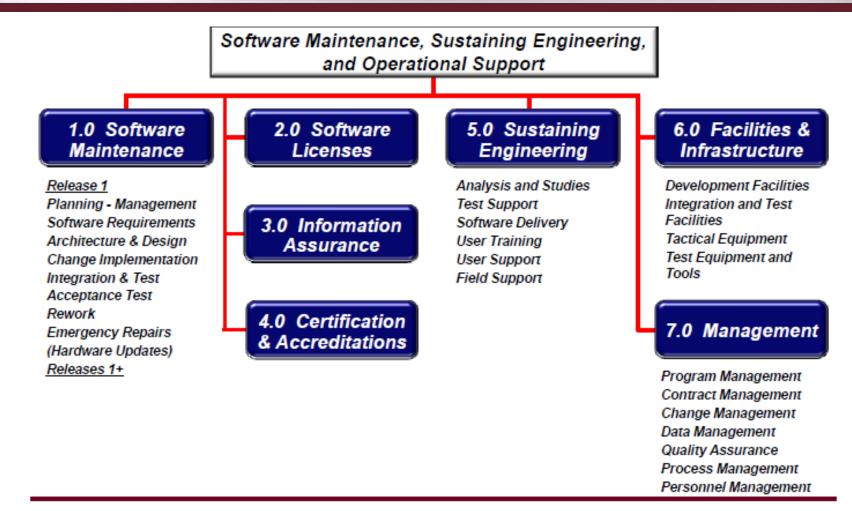
In the absence of historical data, breaking software maintenance costs down at this level is no more than an academic theory.



Ref: <u>Guidelines for Successful Acquisition and Management of Software Intensive</u> <u>Systems, (GSAM, Version 3, Chapter 12)</u>, USAF AFIT, 1997

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WBS for Software Maintenance Projects – ODASA-CE - 2012



Ref: Clark, C. and Miller, C., <u>PSMUG Conference Workshop #7, - Software Maintenance</u> <u>Cost Estimating Relationships</u>, ODASA-CE, 2012



WBS for Software Maintenance Projects – ODASA-CE - 2012

- 1.0 <u>Software Maintenance</u> products and activities associated with modifying an operational software product or system
- 2.0 <u>Software Licenses</u> products and activities associated with the procurement and renewal of software licenses for operational software
- 3.0 <u>Information Assurance</u> products and activities associated with ensuring that the software is compliant with externally defined information assurance requirements
- 4.0 <u>Certifications and Accreditations</u> products and activities associated with verifying a software system against externally defined domain performance criteria
- 5.0 <u>Sustaining Engineering</u> products and activities associated with supporting a deployed software product or system in its operational environment
- 6.0 <u>Facilities & Infrastructure</u> products and activities associated with establishing and operating the facilities and processes required to modify, integrate, and test operational software products or systems
- 7.0 <u>Management</u> products and activities associated with planning, organizing, funding, and controlling the resources required to support operational software products or systems
- Ref: Clark, C. and Miller, C., <u>PSMUG Conference Workshop #7, Software Maintenance</u> <u>Cost Estimating Relationships</u>, ODASA-CE, 2012

Current Army Methods – Estimating Software Maintenance Costs

- Number of lines of code per software engineer
 - Each engineer can maintain 20K-25K LOC/ESLOC
 - Does not reflect the impact of software reuse or COTS
- Software maintenance estimated as a percentage of development costs
 Cost Factor Method Common Throughout
 - Rule(s) of thumb development based:
 - S/W maintenance costs 2/3 of total S/W life cycle costs
 - S/W maintenance costs 60% to 75% of total S/W life cycle costs
 - Annual S/W maintenance costs 5% to 10% of total S/W life cycle costs
 - Ignores total system life cycle software growth and maintenance requirements/strategy/tasks

No data publicly available.

Ref: Clark, C. and Miller, C., <u>PSMUG Conference Workshop #7, - Software Maintenance</u> <u>Cost Estimating Relationships</u>, ODASA-CE, 2012



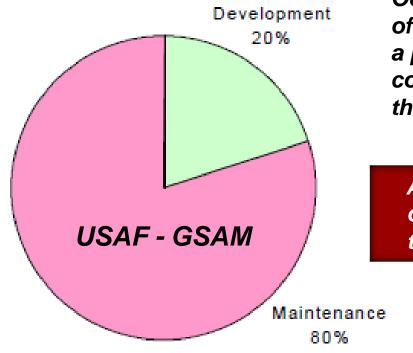
DoD Method

Government &

Industry

Are SW Maintenance Costs Related to SW Development Costs?



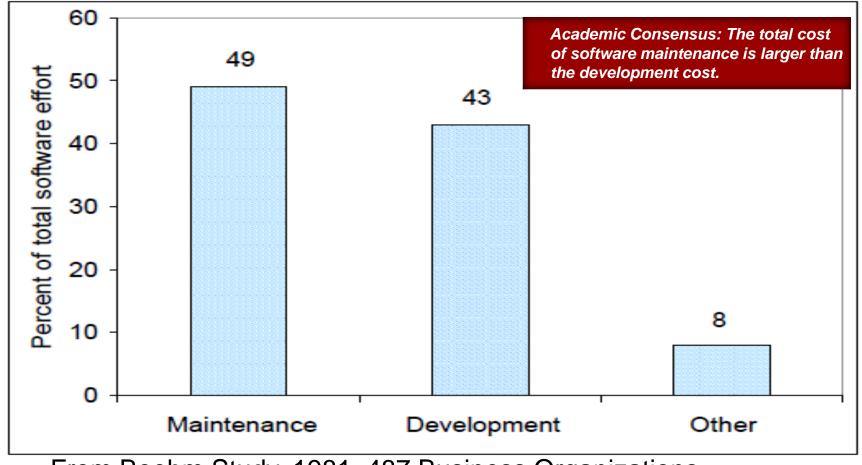


The cost factor method posits that software O&M costs can be predicted as a function of development costs. Generally, this is a percentage of the total SW development cost per year times the number of years in the O&M phase.

Academic Consensus: The total cost of software maintenance is larger than the development cost.

Ref: <u>Guidelines for Successful Acquisition and Management of Software Intensive</u> <u>Systems, (GSAM, Version 3, Chapter 12)</u>, USAF AFIT, 1997

Are SW Maintenance Costs Related to SW Development Costs?

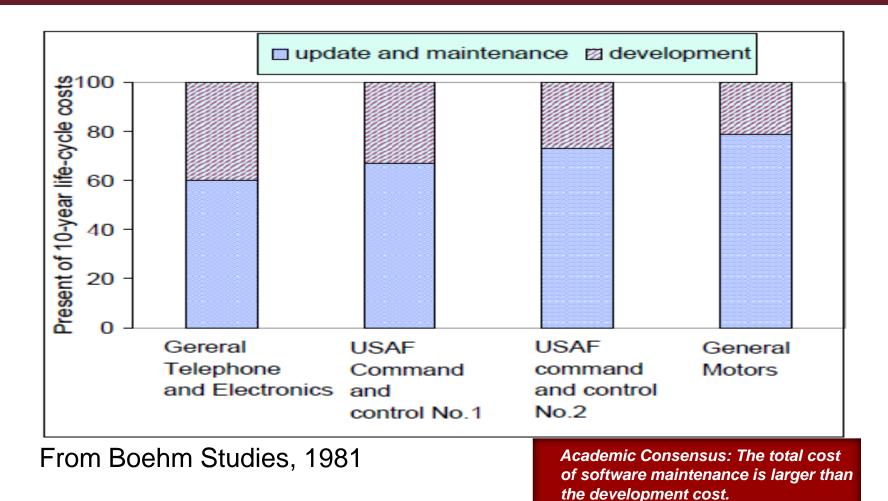


From Boehm Study, 1981, 487 Business Organizations

Ref: Mukhija, A., Estimating Software Maintenance, University of Zurich, 2003



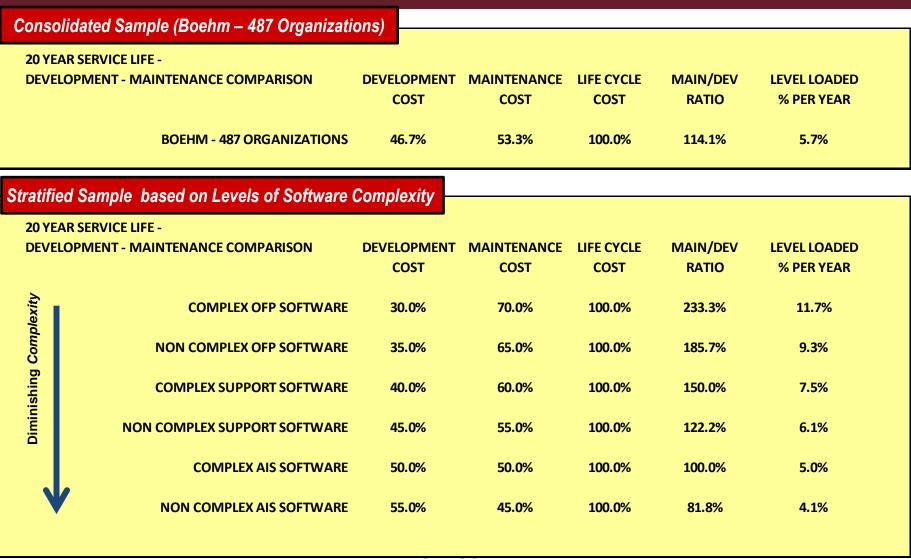
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Ref: Mukhija, A., Estimating Software Maintenance, University of Zurich, 2003



Are SW Maintenance Costs Related to SW Development Costs?





How are SW Maintenance Costs Distributed Over Time?

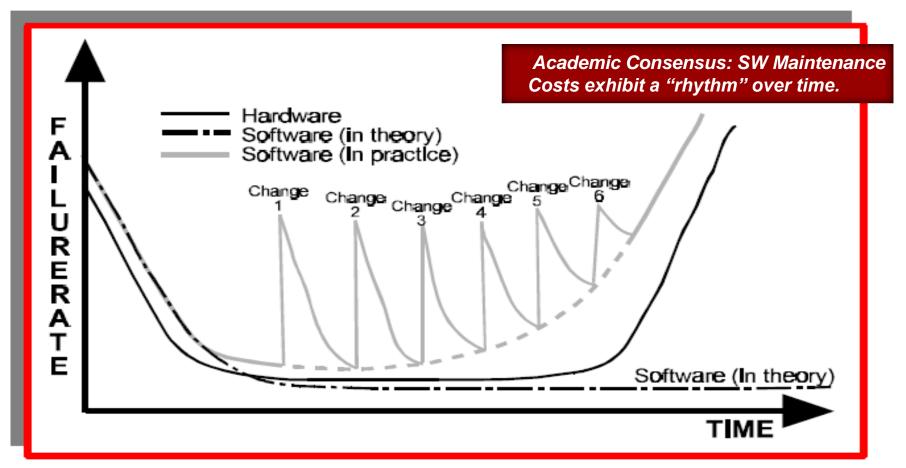
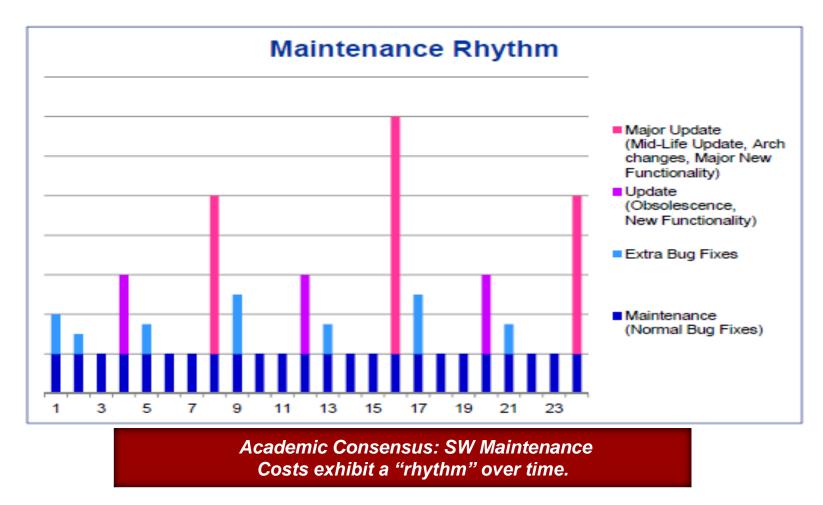


Figure 12-5. Bathtub Curves for Hardware and Software

Ref: <u>Guidelines for Successful Acquisition and Management of Software Intensive</u> <u>Systems, (GSAM, Version 3, Chapter 12)</u>, USAF AFIT, 1997

How are SW Maintenance Costs Distributed Over Time?





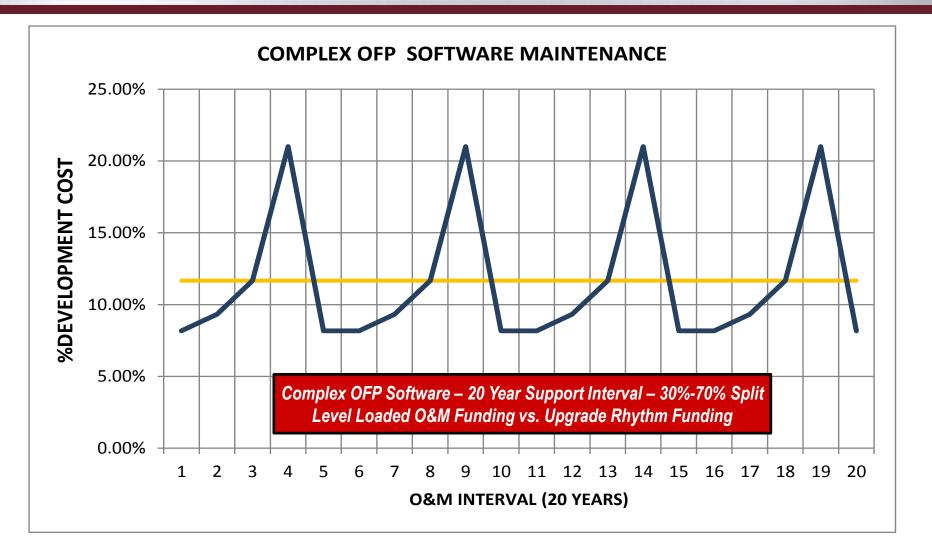
Ref: Software Maintenance Cost Estimating Relationships: One Size Does Not Fit All, ODASA-CE, 2013

How are SW Maintenance Costs Distributed Over Time?



ELOPMENT - MAINTENANCE COMPARISON	DEVELOPMENT COST	MAINTENANCE COST	LIFE CYCLE COST	MAIN/DEV RATIO
MPLEX OFP SOFTWARE	30.0%	70.0%	100.0%	233.3%
			MAINT	
LEVEL LOAD		PHASED	EFFORT	
% OF DEV COST	PDSS-PPSS	SUPPORT	% DEV	
PER YEAR	YEAR	FRACTION	COST	
11.67%	1	0.70	8.17%	
11.67%	2	0.80	9.33%	
11.67%	3	1.00	11.67%	
11.67%	4	1.80	21.00%	
11.67%	5	0.70	8.17%	58.33%
11.67%	6	0.70	8.17%	
11.67%	7	0.80	9.33%	
11.67%	8	1.00	11.67%	
11.67%	9	1.80	21.00%	
11.67%	10	0.70	8.17%	58.33%
11.67%	11	0.70	8.17%	
11.67%	12	0.80	9.33%	
11.67%	13	1.00	11.67%	
11.67%	14	1.80	21.00%	
11.67%	15	0.70	8.17%	58.33%
11.67%	16	0.70	8.17%	
11.67%	17	0.80	9.33%	
11.67%	18	1.00	11.67%	
11.67%	19	1.80	21.00%	
11.67%	20	0.70	8.17%	58.33%
olex OFP Software – 20 Year Support I			233.33%	233.33%

How are SW Maintenance Costs Distributed Over Time?







Case Study: Software Maintenance Cost for APG-77 Radar



Case Study – Estimating Software O&M Costs



 Our intent is to shown the differences between use of the DoD method and the Cost Factor method for estimating software O&M cost. The APG-77 radar was developed by the Northrop Grumman/Raytheon team to equip the F-22 fighter. The software codes here are treated as entirely new. Code sizes shown below were obtained from several sources and adjusted for changes during the extended development program.

NEW	REUSED	TOTAL
SLOC	SLOC	SLOC
300000	0	300000
35000	0	35000
56500	0	56500
41500	0	41500
433000	0	433000
	SLOC 300000 35000 56500 41500	SLOCSLOC3000000350000565000415000

Ref: Stem, D., Dryden, J. et. al., <u>A Cost, Technical, and Industrial-Base Review of Select Airborne Radars</u>, RAND National Defense Research Institute, 2008



Case Study – APG-77 Software Development Cost (FY14 M\$)

OFTWARE DEVELOPMENT - COST SUMMARY PG-77 SOFTWARE SUITE		(FY14 M\$)	UNCLASSIF	
	CFE	GFE	TOTAL	PERCENTAG
ACQUISITION	SUITE	SUITE	ACQUISION	OF DEVELOPM
COST ELEMENT	(FY14 M\$)	(FY14 M\$)	OUTLAY (FY14 M\$)	COST
o ENG & MFG DEVELOPMENT				
SW ENGINEERING (NEW CODE)	\$128.052	\$0.000	\$128.052	39.34%
SW ENGINEERING (REUSED CODE)	\$0.000	\$0.000	\$0.000	
TEST & DEVELOPMENT	\$7.315	\$0.000	\$7.315	2.25%
SUPPLIER NONRECURRING	\$0.000	\$0.000	\$0.000	
COTS SOFTWARE LICENSES	\$0.000	\$0.000	\$0.000	
ILS REQUIREMENTS ANALYSIS	\$8.813	\$0.000	\$8.813	2.71%
QUALITY ASSURANCE ANALYSIS	\$3.742	\$0.000	\$3.742	1.15%
SYSTEM ENG & PROGRAM MANAGEMENT	\$160.599	\$0.000	\$160.599	49.34%
SUBTOTAL SOFTWARE DEVELOPMENT	\$308.521	\$0.000	\$308.521	
o SUPPORT INVESTMENT				
GROUND SUPPORT EQUIPMENT	\$0.000	\$0.000	\$0.000	
TRAINING EQUIPMENT & SERVICES	\$9.256	\$0.000	\$9.256	2.84%
ENGINEERING & SUPPORT DATA	\$7.713	\$0.000	\$7.713	2.37%
INITIAL SPARES	\$0.000	\$0.000	\$0.000	
SITE ACTIVATION/ICS	\$0.000	\$0.000	\$0.000	
SUBTOTAL SUPPORT INVESTMENT	\$16.969	\$0.000	\$16.969	
 ACQUISITION PRICE TOTAL GOVERNMENT OUTLAY \$ 	\$325.490	\$0.000	\$325.490	100.00%
	(FY14 M\$)	(FY14 M\$)	(FY14 M\$)	
	(411-114)	(11410)	(1 1 4 10)	UNCLASSIFIE



Case Study – APG-77 Software Development Cost (FY14 M\$)

Total Software Effort (Percentages) used to allocate O&M costs to lower level WBS elements

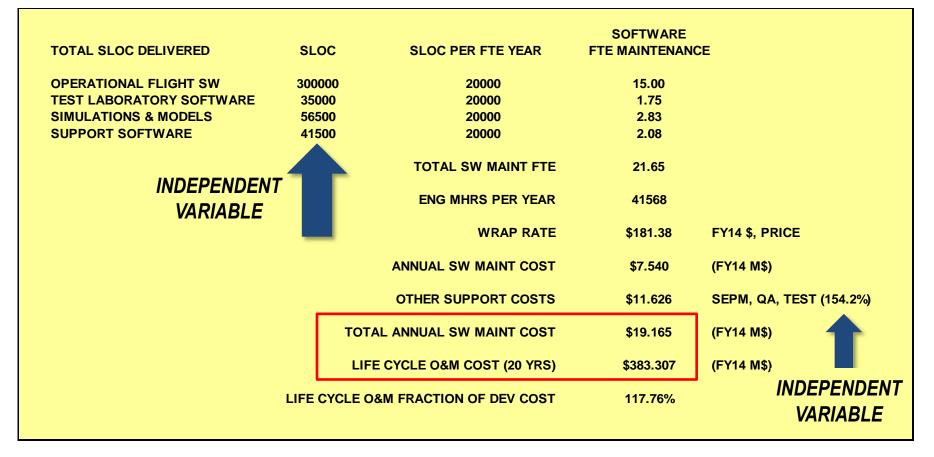
	DEV COST	PERCENT DEV	
			SW CHNGS
SOFTWARE CHANGES	\$128.052	39.34%	
SOFTWARE LICENSES	\$0.000	0.00%	0
INFORMATION ASSURANCE	\$11.057	3.40%	8.64%
CERTIFICATION & ACCREDITATIONS	\$7.713	2.37%	6.02%
SUSTAINING ENGINEERING	\$121.23	37.25%	94.67%
FACILITIES & INFRASTRUCTURE	\$9.256	2.84%	7.23%
PROGRAM MANAGEMENT	\$48.180	14.80%	37.63%
	\$325.490	100.00%	154.19%
		USED IN	USED IN
		COST	DoD
		FACTOR	METHOD
		METHOD	

Case Study – APG-77 SW O&M Cost (FY14 M\$) – DoD Method

The DoD Method

Number of lines of code per software engineer

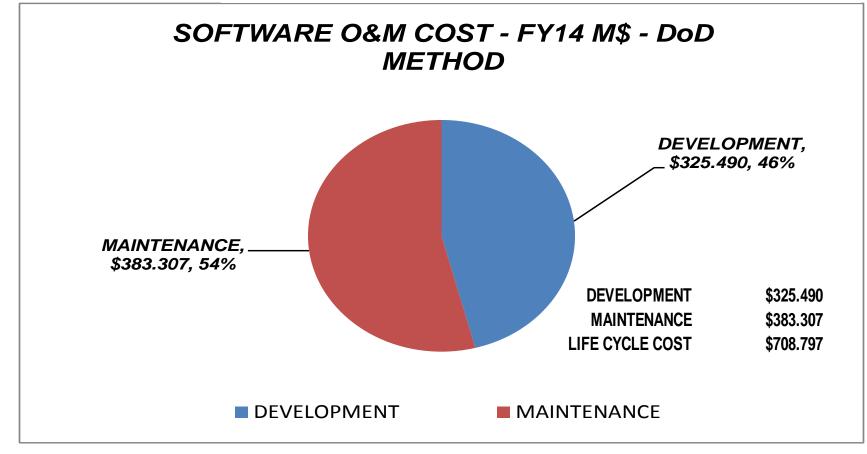
- Each engineer can maintain 20K-25K LOC/ESLOC
- Does not reflect the impact of software reuse or COTS



Case Study – APG-77 Software O&M Cost (FY14 M\$) - DoD



- Number of lines of code per software engineer
 - Each engineer can maintain 20K-25K LOC/ESLOC
 - Does not reflect the impact of software reuse or COTS



UNCLASSIFIED Case Study – APG-77 Software O&M Cost (FY14 M\$) – DoD Method – Level Load Details IAW O&M WBS



The DoD Method

SOFTWARE DEVELOPMENT COST (FY14 M\$)	\$325.490			
ANNUAL SOFTWARE O&M COST (FY14 M\$)	\$19.165	LEVEL LOADED	\$383.307	
SOFTWARE O&M COST ELEMENTS	PERCENTAGE	O&M COST PER YEAR	20 YEAR O&M COST	
SOFTWARE CHANGES		\$7.540	\$150.795	
SOFTWARE LICENSES	0.00%	\$0.000	\$0.000	
INFORMATION ASSURANCE	8.64%	\$0.651	\$13.021	
CERTIFICATION & ACCREDITATIONS	6.02%	\$0.454	\$9.083	
SUSTAINING ENGINEERING	94.67%	\$7.138	\$142.765	
FACILITIES & INFRASTRUCTURE	7.23%	\$0.545	\$10.900	
PROGRAM MANAGEMENT	37.63%	\$2.837	\$56.737	
	154.19%	\$19.165	\$383.302	

UNCLASSIFIED Case Study – APG-77 Software O&M Cost (FY14 M\$) – DoD Method – Rhythm Load Details IAW O&M WBS



The DoD Method- Time Phasing "Rhythm"

	0.7000	0.8000	1.0000	1.8000	0.7000	0.7000	0.8000	1.0000	1.8000	0.7000
DOD METHOD - O&M COST ALLOCATIONS	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10
SOFTWARE CHANGES	\$5.278	\$6.032	\$7.540	\$13.572	\$5.278	\$5.278	\$6.032	\$7.540	\$13.572	\$5.278
SOFTWARE LICENSES	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000
INFORMATION ASSURANCE	\$0.456	\$0.521	\$0.651	\$1.172	\$0.456	\$0.456	\$0.521	\$0.651	\$1.172	\$0.456
CERTIFICATION & ACCREDITATIONS	\$0.318	\$0.363	\$0.454	\$0.817	\$0.318	\$0.318	\$0.363	\$0.454	\$0.817	\$0.318
SUSTAINING ENGINEERING	\$4.997	\$5.711	\$7.138	\$12.849	\$4.997	\$4.997	\$5.711	\$7.138	\$12.849	\$4.997
FACILITIES & INFRASTRUCTURE	\$0.381	\$0.436	\$0.545	\$0.981	\$0.381	\$0.381	\$0.436	\$0.545	\$0.981	\$0.381
PROGRAM MANAGEMENT	\$1.986	\$2.269	\$2.837	\$5.106	\$1.986	\$1.986	\$2.269	\$2.837	\$5.106	\$1.986
	\$13.416	\$15.332	\$19.165	\$34.497	\$13.416	\$13.416	\$15.332	\$19.165	\$34.497	\$13.416
	0.7000	0.8000	1.0000	1.8000	0.7000	0.7000	0.8000	1.0000	1.8000	0.7000
	YEAR 11	YEAR 12	YEAR 13	YEAR 14	YEAR 15	YEAR 16	YEAR 17	YEAR 18	YEAR 19	YEAR 20
SOFTWARE CHANGES	\$5.278	\$6.032	\$7.540	\$13.572	\$5.278	\$5.278	\$6.032	\$7.540	\$13.572	\$5.278
SOFTWARE LICENSES	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000
INFORMATION ASSURANCE	\$0.456	\$0.521	\$0.651	\$1.172	\$0.456	\$0.456	\$0.521	\$0.651	\$1.172	\$0.456
CERTIFICATION & ACCREDITATIONS	\$0.318	\$0.363	\$0.454	\$0.817	\$0.318	\$0.318	\$0.363	\$0.454	\$0.817	\$0.318
SUSTAINING ENGINEERING	\$4.997	\$5.711	\$7.138	\$12.849	\$4.997	\$4.997	\$5.711	\$7.138	\$12.849	\$4.997
FACILITIES & INFRASTRUCTURE	\$0.381	\$0.436	\$0.545	\$0.981	\$0.381	\$0.381	\$0.436	\$0.545	\$0.981	\$0.381
PROGRAM MANAGEMENT	\$1.986	\$2.269	\$2.837	\$5.106	\$1.986	\$1.986	\$2.269	\$2.837	\$5.106	\$1.986
	\$13.416	\$15.332	\$19.165	\$34.497	\$13.416	\$13.416	\$15.332	\$19.165	\$34.497	\$13.416
TOTAL O&M COST - 20 YEARS	\$383.302									

UNCLASSIFIED Case Study – APG-77 Software O&M Cost (FY14 M\$) – Cost Factor Method



The Cost Factor Method

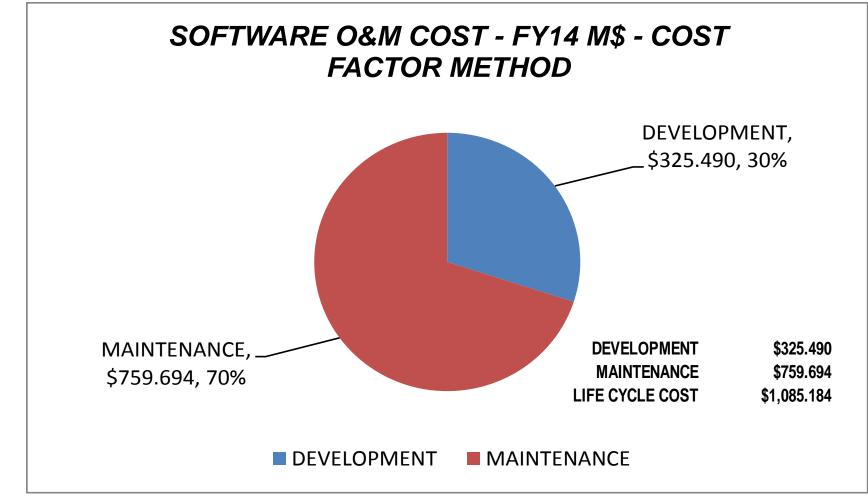
- Software maintenance estimated as a percentage of development costs
 - Rule(s) of thumb development based:
 - S/W maintenance costs 2/3 of total S/W life cycle costs
 - S/W maintenance costs 60% to 75% of total S/W life cycle costs
 - Annual S/W maintenance costs 5% to 10% of total S/W life cycle costs
 - Ignores total system life cycle software growth and maintenance requirements/strategy/tasks

	TOTAL SW DEVELOPMENT COST	\$325.490	(FY14 M\$)
	O&M COST FACTOR PER YEAR	11.67%	
	ANNUAL SW MAINT COST	\$37.985	(FY14 M\$)
	LIFE CYCLE O&M COST (20 YRS)	\$759.694	(FY14 M\$)
LIFE CY	CLE O&M FRACTION OF DEV COST	233.40%	

UNCLASSIFIED Case Study – APG-77 Software O&M Cost (FY14 M\$) – Cost Factor Method



The Cost Factor Method



UNCLASSIFIED Case Study – APG-77 Software O&M Cost (FY14 M\$) – Cost Factor Method – Level Load Details IAW O&M WBS



The Cost Factor Method

SOFTWARE DEVELOPMENT COST (FY14 M\$)	\$325.490			
ANNUAL SOFTWARE O&M COST (FY14 M\$)	\$37.985	LEVEL		
		LOADED		
		O&M COST	20 YEAR	
SOFTWARE O&M COST ELEMENTS	PERCENTAGE	PER YEAR	O&M COST	
SOFTWARE CHANGES	39.34%	\$14.943	\$298.863	
SOFTWARE LICENSES	0.00%	\$0.000	\$0.000	
INFORMATION ASSURANCE	3.86%	\$1.466	\$29.324	
CERTIFICATION & ACCREDITATIONS	2.25%	\$0.855	\$17.093	
SUSTAINING ENGINEERING	34.54%	\$13.119	\$262.383	
FACILITIES & INFRASTRUCTURE	5.21%	\$1.979	\$39.580	
PROGRAM MANAGEMENT	14.80%	\$5.622	\$112.450	
	100.00%	\$37.985	\$759.694	
		•		

UNCLASSIFIED Case Study – APG-77 Software O&M Cost (FY14 M\$) – Cost Factor Method – Rhythm Load Details IAW O&M WBS



					-						
	0.0817	0.0933	0.1167	0.2101	0.0817	0.0817	0.0933	0.1167	0.2101	0.0817	
COST FACTOR METHOD - O&M COST											
ALLOCATIONS	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10	
SOFTWARE CHANGES	\$10.458	\$11.951	\$14.939	\$26.902	\$10.458	\$10.458	\$11.951	\$14.939	\$26.902	\$10.458	
SOFTWARE LICENSES	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	
INFORMATION ASSURANCE	\$0.903	\$1.032	\$1.290	\$2.323	\$0.903	\$0.903	\$1.032	\$1.290	\$2.323	\$0.903	
CERTIFICATION & ACCREDITATIONS	\$0.630	\$0.720	\$0.900	\$1.620	\$0.630	\$0.630	\$0.720	\$0.900	\$1.620	\$0.630	
SUSTAINING ENGINEERING	\$9.901	\$11.315	\$14.144	\$25.470	\$9.901	\$9.901	\$11.315	\$14.144	\$25.470	\$9.901	
FACILITIES & INFRASTRUCTURE	\$0.756	\$0.864	\$1.080	\$1.945	\$0.756	\$0.756	\$0.864	\$1.080	\$1.945	\$0.756	
PROGRAM MANAGEMENT	\$3.935	\$4.497	\$5.621	\$10.122	\$3.935	\$3.935	\$4.497	\$5.621	\$10.122	\$3.935	
		•	••••	•••••==			•	**··*	•••••==		
	\$26.582	\$30.379	\$37.974	\$68.382	\$26.582	\$26.582	\$30.379	\$37.974	\$68.382	\$26.582	
	0.0817	0.0933	0.1167	0.2101	0.0817	0.0817	0.0933	0.1167	0.2101	0.0817	
	YEAR 11	YEAR 12	YEAR 13	YEAR 14	YEAR 15	YEAR 16	YEAR 17	YEAR 18	YEAR 19	YEAR 20	
SOFTWARE CHANGES	\$10.458	\$11.951	\$14.939	\$26.902	\$10.458	\$10.458	\$11.951	\$14.939	\$26.902	\$10.458	
SOFTWARE LICENSES	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	
INFORMATION ASSURANCE	\$0.903	\$1.032	\$1.290	\$2.323	\$0.903	\$0.903	\$1.032	\$1.290	\$2.323	\$0.903	
CERTIFICATION & ACCREDITATIONS	\$0.630	\$0.720	\$0.900	\$1.620	\$0.630	\$0.630	\$0.720	\$0.900	\$1.620	\$0.630	
SUSTAINING ENGINEERING	\$9.901	\$11.315	\$14.144	\$25.470	\$9.901	\$9.901	\$11.315	\$14.144	\$25.470	\$9.901	
FACILITIES & INFRASTRUCTURE	\$0.756	\$0.864	\$1.080	\$1.945	\$0.756	\$0.756	\$0.864	\$1.080	\$1.945	\$0.756	
PROGRAM MANAGEMENT	\$3.935	\$4.497	\$5.621	\$10.122	\$3.935	\$3.935	\$4.497	\$5.621	\$10.122	\$3.935	
	\$26.582	\$30.379	\$37.974	\$68.382	\$26.582	\$26.582	\$30.379	\$37.974	\$68.382	\$26.582	
TOTAL O&M COST - 20 YEARS	\$759.594										

Modeling Software Maintenance Costs in the O&M Phase



Conclusions

- A lack of historical data has resulted in poor forecasting, poor budgeting, and poor understanding of software O&M costs. A few general concepts appear in the literature and seem to have wide support:
 - Software O&M outlays probably exceed SW Development outlays, but there is no consensus for how much larger they should be. The DoD modeling method appears to generate lower O&M cost estimates than the cost factor method.
 - A standard Software O&M service life is currently undefined in Mil-Std-881C.
 - The scope of O&M outlays is probably related to total SLOC size, type or platform, and software complexity.
 - Software O&M budgets are usually level loaded by year, but reality probably requires incorporation a kind of rhythm distribution, to reflect quiet periods and peaks of update activity

Modeling Software Maintenance Costs in the O&M Phase

Conclusions

- Changes in software technology (auto-coding, new generation programming languages, etc.) could impact the scope of O&M outlays.
- Lower level Software O&M Work Breakdown Structures or "Maintenance Missions" can help us to understand the work being accomplished. Without data, however, our ability to estimate costs for these elements, or create models that operate in these areas is primitive, or limited at best.

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